



AGENDA

NOTICE OF A MEETING

OF THE

STRATEGY, POLICY & FINANCE COMMITTEE

Date: Thursday 11 June 2020

Time: 9.30am

Venue: Council Chamber

MEMBERSHIP

Chairperson

Cr Raukawa-Tait

Deputy Chairperson

Cr Kai Fong

Members

Mayor Chadwick

Cr Bentley

Cr Donaldson

Cr Kumar

Cr Macpherson

Cr Maxwell

Cr Tapsell

Cr Wang

Cr Yates

Mr Thomass (Lakes Community board member)

Mrs Trumper (Rural Community Board member)

Ms Marks (Te Tatau o Te Arawa Board member)

Mr Berryman-Kamp (Te Tatau o Te Arawa Board member)

Quorum

8

STRATEGY, POLICY AND FINANCE COMMITTEE DELEGATIONS

Type of Committee	Committee
Subordinate to	Council
Subordinate Committees	n/a
Legislative Basis	Schedule 7, clause 30 (1) (a), Local Government Act 2002.
Purpose	The purpose of the Strategy, Policy and Finance Committee is to have oversight and make recommendations to the Council on the adoption and development of all Council's strategic, policy, planning and regulatory frameworks.
Reference	01-15-227
Membership	<p>Councillor Raukawa-Tait (Chair) Councillor Kai Fong(Deputy Chair)</p> <p>The Mayor and all councillors 2 Te Tatau o Te Arawa members 1 Lakes Community Board member 1 Rural Community Board member</p> <p>Full voting rights for all members</p>
Quorum	8
Meeting frequency	Monthly
Delegations	<p>The Committee's function is recommendatory only.¹ It is authorised to take actions precedent to the exercise by the Council of its statutory responsibilities, duties and powers, by:</p> <ul style="list-style-type: none"> • Receiving, considering, hearing submissions and making recommendations on draft plans (except the District Plan), strategies and policies (such as the Long-term Plan, Annual Plan; funding and financial policies; reserves management plans and asset management plans); • Considering and making recommendations on the development of the Council's rating policy; financial strategy and budgets; • Considering and making recommendations on the development of Council bylaws, including hearing submissions in relation to making, amending and revoking bylaws; • Considering and making recommendations on Council's strategic direction to ensure efficient and effective delivery of Council's objectives and District Vision; • Receiving and considering reports from working/strategy groups; • Considering and making recommendations on the development of guidelines for decision making to assist Council in achieving its strategic outcomes; • Considering and making recommendations on the establishment of levels of service across Council services to ensure alignment with strategic goals and priorities; • Considering and making recommendations on the development of Treasury and funding functions; • Considering and making recommendations on proposals for the establishment of Council controlled organisations (including the appointment and remuneration of Directors, formation of constitutions and shareholder agreements);

¹ Council is authorised to delegate anything precedent to the exercise of Council's powers, duties and functions - Schedule 7, clause 32, Local Government Act 2002

	<ul style="list-style-type: none"> • Considering and making recommendations on proposals for the sale and purchase of land; • Considering and making recommendations on issues relating to Council leases; • Considering and making recommendations on draft Council submissions/responses in relation to: <ul style="list-style-type: none"> ○ Central government policies, plans and proposed legislative reform; ○ Proposals by other organisations/authorities (Local and Regional). • Performing such other functions as the Council may direct from time to time.²
Relevant Statutes	All the duties and responsibilities listed above must be carried out in accordance with the relevant legislation.
Limits to Delegations	<p>The Committee does not have the delegated authority to make decisions for and on behalf of the Council. All matters requiring a decision of Council must be referred, by way of recommendation, to the Council for final consideration and determination.</p> <p>In the event that the Council resolves not to approve or adopt a Committee recommendation, the item shall be returned to the Committee via the Chief Executive for review and subsequent referral to the Council for further consideration and determination.</p>

² A committee is subject in all things to the control of the local authority, and must carry out all general and special directions of the Council given in relation to the committee - see Schedule 7, clause 30(3), Local Government Act 2002.

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1 Opening karakia - Karakia whakapuaki

2 Apologies - Ngā whakapaaha

The Chairperson invites notice from members of:

1. Leave of absence for future meetings of the Rotorua Lakes Council; or
2. Apologies, including apologies for lateness and early departure from the meeting, where leave of absence has not previously been granted.

3 Declarations of interest - Whakapuakitanga whaipānga

Members are reminded of the need to be vigilant to stand aside from decision making when a conflict arises between their role as a member and any private or other external interest they might have.

4 Urgent items not on the agenda - Ngā take whawhati tata kāore i te rārangi take

The Chairperson will give notice of items not on the agenda as follows:

Matters Requiring Urgent Attention as Determined by Resolution of Rotorua Lakes Council

The Chairperson shall state to the meeting.

1. The reason why the item is not on the agenda; and
2. The reason why discussion of the item cannot be delayed until a subsequent meeting.

The item may be allowed onto the agenda by resolution of the Rotorua Lakes Council.
Minor Matters relating to the General Business of the Rotorua Lakes Council.

The Chairperson shall state to the meeting that the item will be discussed, but no resolution, decision, or recommendation may be made in respect of the item except to refer it to a subsequent meeting of the Rotorua Lakes Council for further discussion

5 Confirmation of Minutes – Te whakaū i ngā meneti

5.1 Strategy, Policy & Finance Committee Meeting Minutes 12 March 2020

01-15-227\02
RDC-997633

ROTORUA LAKES COUNCIL

Minutes

**Strategy, Policy & Finance Committee meeting
held Thursday 12 March 2020 at 9:30am
in the Council Chamber, Rotorua Lakes Council**

- MEMBERS PRESENT:** Cr Raukawa-Tait (Chairperson)
Cr Kai Fong (Deputy Chair), Mayor Chadwick, Cr Bentley, Cr Donaldson,
Cr Kumar, Cr Macpherson, Cr Maxwell, Cr Tapsell, Cr Wang, Cr Yates,
Mr Berryman-Kamp (Te Tatau o Te Arawa), Mr Thomass (Lakes Community
Board) and Mrs Trumper (Rural Community Board).
- APOLOGIES:** Ms Marks (Te Tatau o Te Arawa),
Mayor Chadwick for early departure (11.45am)
- STAFF PRESENT:** G Williams, Chief Executive; G Rangi, Kaiwhakahaere Maori/Group Manager
Maori; J Mikaere, Group Manager Operations; J-P Gaston, Group Manager
Strategy; T Collé, CFO/Group Manager Business Support; S Michael, General
Manager Infrastructure; O Hopkins, Manager Corporate Planning &
Governance; N Michael, Senior Communications Advisor; J Campbell, Strategy
Advisor; R Viskovic, Manager Strategy Development; D Holder, Manager
Building Services; R Pitkethley, Manager Sport, Recreation & Environment;
R Dunn, Governance Lead; H King, Governance Support.

The Chairperson welcomed members, members of the public and staff to the meeting.

1. NGĀ WHAKAPAAHA APOLOGIES

Resolved:

That the apologies from Ms Marks and Mayor Chadwick (for early departure) be accepted.

Mr Thomass/Cr Macpherson
CARRIED

2. WHAKAPUAKITANGA WHAIPĀNGA DECLARATIONS OF INTEREST

Mr Berryman-Kamp as Chair of QE Health declared an interest in the confidential item.

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**3. NGĀ TAKE WHAWHATI TATA KĀORE I TE RĀRANGI TAKE
URGENT ITEMS NOT ON THE AGENDA**

Nil

**4. TE WHAKAŪ I NGĀ MENETI
CONFIRMATION OF MINUTES**

4.1 MINUTES OF THE STRATEGY, POLICY & FINANCE COMMITTEE MEETING 13 FEBRUARY 2020.

Resolved:

That the minutes of the Strategy, Policy & Finance Committee meeting held 13 February 2020 be confirmed as a true and correct record.

Mrs Trumper /Cr Wang
CARRIED

**5. NGĀ TĀPAETANGA
PRESENTATIONS**

5.1 CHILD EQUITY PROGRAMME, UPDATE ON PILOT PROGRAMME

Rosemary Viskovic & Jill Campbell spoke to a Powerpoint presentation titled “Rotorua Child Equity Programme” (Attachment 1).

**6. PŪRONGO KAIMAHI
STAFF REPORTS**

**6.1 RECOMMENDATION 1: ADOPTION OF DANGEROUS, AFFECTED & INSANITARY BUILDING
POLICY**

RDC-987734

Resolved:

- 1. That the report titled “Adoption of Dangerous, Affected & Insanitary Building Policy” be received.**

Mr Thomass/Cr Donaldson
CARRIED

Further resolved

- 2. That the Committee recommends to Council that the Dangerous, Affected and Insanitary Building Policy be adopted without change.**

Cr Donaldson/Cr Yates
CARRIED
SP&F 20/3/6

**7. KA MATATAPU TE WHAKATAUNGA I TE TŪMATANUI
RESOLUTION TO EXCLUDE THE PUBLIC**

Resolved:

That the committee move into public excluded session.

Cr Donaldson/Mr Thomass
CARRIED

The meeting adjourned at 10.45am and moved into public excluded session at 11.05am

The general subject of each matter to be considered while the public is excluded, the reason for passing this resolution in relation to each matter, and the specific grounds under Section 48(1) of the Local Government Official Information and Meetings Act 1987, for the passing of this resolution are as follows:

General subject of each matter to be considered	Reason for passing this resolution in relation to each matter	Ground(s) under Section 48(1) for passing of this resolution
RECOMMENDATION 2: Polynesian Spa Admission Charge Increase	Protect information where the making available of the information would be likely unreasonably to prejudice the commercial position of the person who supplied or who is the subject of the information.	Section 48(1)(a) Section 7(2)(b)(ii)

This resolution is made in reliance on Section 48(1) of the Local Government Official Information and Meetings Act 1987 and the particular interest or interests protected by Sections 6 or 7 of the Act or Sections 6, 7 or 9 of the Official Information Act 1982, as the case may require, which would be prejudiced by the holding of the whole or the relevant part of the proceedings of the meeting in public are as shown above (in brackets) with respect to each item.”

OPEN SESSION

Confidential minutes now released.

**Confidential minutes of the Strategy, Policy & Finance Committee meeting
held 12 March 2020****KÖRERO MUNA
PUBLIC EXCLUDED****8. NGĀ TAKE MATATAPU
CONFIDENTIAL ITEMS****8.1 PŪRONGO KAIMAHI (Haere tonu)
STAFF REPORTS (CONT.)****RECOMMENDATION 2: POLYNESIAN SPA ADMISSION CHARGE INCREASE**

RDC-994228

Resolved:

- 1. That the report 'Polynesian Spa Admission Charge Increase' be received.**

Cr Donaldson/Cr Bentley
CARRIED

Mr Berryman-Kamp left the meeting at 11.05 due to a conflict of interest.

- 2. That the Committee recommends to Council to approve the admission charge increase to retail prices as detailed below proposed by Polynesian Spa Ltd:**

Product	Current Charge	Proposed Charge	% inc
Lake Spa – Adult (Deluxe Lake Spa)	\$59.00	\$60.00	1.7%
Lake Spa – (Child 0-5)	FOC	FOC	0%
Adult Pool & Priest Spa – (Pavilion)	\$32.00	\$34.00	6.3%
Deluxe Private Pool – Adult (Lake View)	\$35.00	\$39.00	11%
Standard Private Pool – Adult (Sky View)	\$23.00	\$25.00	8.7%
Standard Private Pool - Child	\$10.00	\$10.00	0%
Family Spa - Adult	\$23.00	\$23.00	0%
Family Spa - Child	\$10.00	\$10.00	0%
Family Pass – Family Spa (2 adults and up to 2 children)	\$55.00	\$55.00	0%
Residents Day Pass (only available for Adult & Family pool 8am - 6pm per month)	\$55.00	\$56.00	1.8%
Residents Monthly Pass Plus Card (for pool use from 8am -11pm, includes Priest Spa access per month)	\$109.00	\$110.00	0.9%

Product	Current Charge	Proposed Charge	% inc
Residents Club Annual Pass	No change, 20% discount pools, gift shop, Café & Massage therapies	No change, 20% discount pools, gift shop, Café & Massage therapies	0%

ATTENDANCE: Mayor Chadwick left the meeting at 11.40am

3. **That this report not be made publicly available.**
4. **That the minutes relating to this item be made publicly available from 1 April 2020 when the pricing change is implemented.**

Cr Macpherson/Cr Bentley
SP&F20/3/7
CARRIED

Resolved:

That the committee move out of public excluded session.

Mrs Trumper /Mr Thomass
CARRIED

Meeting closed at 11.55am

To be confirmed at the next Strategy, Policy & Finance Committee meeting 11 June 2020.

.....
Chairperson

Note 1: Rotorua Lakes Council is the operating name of Rotorua District Council

Note 2: Attachments to these minutes are available on request or on Council's website www.rotorualc.nz

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6 Staff Reports – Pūrongo Kaimahi

01-63-098-3
RDC-1015523

ROTORUA LAKES COUNCIL

Mayor
Chairperson and Members
STRATEGY, POLICY AND FINANCE COMMITTEE

6.1 He Papakāinga, He Hāpori Taurikura – Te Poupou Rautaki; Rotorua Home and Thriving Communities – Strategic Framework

Report prepared by: Rosemary Viskovic, Strategy Development Manager, Sustainability & Social Development

Report reviewed by: Jean-Paul Gaston, Group Manager Strategy and Partnerships

Report approved by: Geoff Williams, Chief Executive

1. TE PŪTAKE PURPOSE

This paper outlines the process of development, and presents the Draft Rotorua Homes and Thriving Communities Strategy Framework- He Papakāinga, He Hāpori Taurikura for Council's approval to move to public consultation.

2. HE TŪTOHUNGA RECOMMENDATION

- 1. That the report "He Papakāinga, He Hāpori Taurikura – Te Poupou Rautaki; Rotorua Home and Thriving Communities – Strategic Framework" be received.**
- 2. That the Council approves "the Draft - He Papakāinga, He Hāpori Taurikura, Te Poupou Rautaki: Homes and Thriving Communities Strategic Framework" to progress to public consultation, which will inform the completion of the final strategy framework.**

3. TE TĀHUHU BACKGROUND

In April 2017, Council released a Spatial Plan Discussion Document and embarked on an engagement process involving over 1000 people that culminated in the adoption of the Spatial Plan in 2018. One of the actions of the Plan was to develop a Housing Strategy that collates and combines all the actions relating to housing.

There has been an ongoing engagement with community and other agencies about homelessness in Rotorua. Parties to these discussions have included members of the public, Police, Ministry of Social Development (MSD), Ministry of Housing and Urban Development (HUD), Inner City Governance Group, Safe City Guardians, Te Arawa groups, Housing First, Visions for a Helping Hand, and Council.

Between October and December 2019 to further inform the development of a Housing Strategy, Council embarked upon a series of community engagements to gauge the views and perspectives of both the general population and those with professional and /or organisational interest in housing matters.

Included in the engagement process were

- A series of 12 community meetings focused on the vision for housing in the district
- A large meeting at Tamatekapua, with invited attendees focused on their vision for housing in the district, which was co-hosted with Ngati Whakaue and MSD
- Direct contact with those involved in residential development and building houses to elicit their opinions on the barriers to building houses in the district
- A Te Arawa Iwi Housing Workshop
- A Housing Strategy Workshop
- A meeting with a selected group of residential property managers to discuss their perspective on the current issues
- Online contributions were invited.

From this engagement, a consistent vision for future homes in communities was identified, as well as a range of action areas to address issues.

Additional work taking place in the district has also informed the housing strategy development

- The Eastside Structure Wellness Plan
- The Independent Review of the Ngongotahā Flood Event 29 April 2018, and associated documents.

The work is also supported by the gathering and analysis of a range of housing related data, in collaboration with HUD officials.

On 26 February 2020, The Minister of Housing Megan Woods publicly confirmed the Government is working with Council and Te Arawa to better understand the housing and urban issues affecting the city. HUD's place-based approach starts with a collaborative, place-based assessment, through which joint action plans are developed to target central government and local action where it is most needed.

Staff have worked closely with HUD officials on the place-based assessment, which has been utilised to support the development of this strategic framework. Other participants have included senior representatives from MSD, Kāinga Ora, Te Puni Kokiri and Lakes District Health Board.

An Establishment Leadership Group comprising Te Arawa representatives Karen Vercoe, Tupara Morrison, Geoff Rolleston and Hingatu Thompson alongside Council Executive representatives and HUD representatives has overseen the work to date.

The development of the framework was well underway when the COVID-19 pandemic occurred. The uncertainty and challenges created by this event do not change the homes and communities issues which the strategy seeks to address. Alongside the uncertainty and challenges relating to economic downturn that now present, there are also opportunities for new workforce development and construction work to assist with our economic recovery.

4. TE MATAPAKI ME NGĀ KŌWHIRINGA DISCUSSION AND OPTIONS

A key outcome of community engagement that has informed this strategy is the importance of safe, healthy homes that are part of well-designed, connected and sustainable communities. Homes and communities are intrinsic to wellbeing and our engagement clearly identified the social, cultural,

environmental and economic dimensions of that wellbeing. People expressed concern about the increasing visibility and effects of homelessness; the difficulty finding affordable rental accommodation; the lack and slow pipeline of supply of more homes; and the impact of poor quality homes on people's health.

Challenges and issues

The place-based assessment (Refer to Attachment 3) identified that although Rotorua has had an increase in population by 6597 to 71,887 between 2013 and 2018, there has been a failure of the market to respond to the need for more homes with only 1017 new dwellings built in that time. The estimate of housing shortfall is 1500-1750 currently. The reasons for this are not fully understood, however the cost of building new homes is high relative to the price of existing housing and incomes, which provides weak incentives to develop. We need to find new ways to meet the gap between the cost of new housing and what people can afford.

People in lower socio-economic groups are feeling the effects of the gap in housing supply most acutely. This is evidenced by a twelve-fold increase in people on the public housing register and a five-fold increase in Emergency Housing –Special Needs Grants. Of the 223 people in emergency accommodation in January 2020, 84% were single individuals or sole parents and 88% identified as Māori. There has been a disproportionate increase in lower quartile rents over the last five years, for instance an increase of 80% in Fordlands compared to 52% across Rotorua district.

(Refer to Attachment 1)

The following objectives have been identified:

- Safe emergency housing options that meet differing needs are available for short term use
- Increase the supply of transitional and social homes and locate through a range of mixed communities
- Increase the supply of rental and owner-occupier homes to meet population needs
- Support services (to move from emergency to stable housing) are readily accessible
- Improve the quality of housing stock to a healthy standard
- Homes are part of well-designed, thriving and connected communities for the future
- Increase local economic development, employment and training
- Te Arawa, local and central government are partners in the governance and delivery of this Housing Strategy
- Reduce cumulative negative impacts of emergency housing on the inner city and improve perceptions of safety

The following work streams have been developed to respond to those objectives:

- Community safety plan
- Emergency transition accommodation
- Temporary transitional housing
- Social housing
- Papakāinga
- Thriving communities
- Locality plans
- Healthy homes
- Enabling infrastructure
- Job creation and employment pathways

Each work stream includes an introduction about the issue it addresses, the action areas, the objectives and measures, and lead agencies. In some cases the actions relate to Council's specific role, functions and levers. The nature of homes and communities means that there are also a number of other agencies and stakeholders who will be critical to implementation. Those partners have participated in the development of the work.

In the case of emergency housing, there has been urgency to respond to needs exacerbated by the COVID-19 pandemic alert levels, such that we have supported HUD, MSD, iwi and NGO groups to ensure all people experiencing homelessness were able to find a safe place to stay and isolate. The development of support services has also accelerated.

The job creation and employment pathways work stream identifies the opportunities that the construction and related sectors may offer to assist in Rotorua's economic recovery from the impacts of COVID-19.

Continuing challenges

The COVID-19 pandemic arose during the development of this work. It represents the greatest economic shock in memory and we expect there will be significant continued impact on local employment and economic activity. This along with other uncertainty means that we must continue to monitor progress, evaluate, learn and be ready to adapt to changing circumstances and opportunities to work towards achieving our objectives. Addressing affordability, encouraging development in a difficult market, and not losing sight of 'community' when homes are built will continue to challenge the implementation of work streams.

5. TE TINO AROMATAWAI ASSESSMENT OF SIGNIFICANCE

The decisions or matters of this report are part of a process to arrive at a decision that may be significant in accordance with Council's Significance Policy. This states that a matter shall be determined to be significant if the decision is likely to generate a high degree of interest in the community.

As a significant decision or matter, the Council must apply greater diligence to the decision-making requirements of the Local Government Act 2002 section 76-82. This includes, but is not limited to, the degree to which different options are identified and assessed, and the extent to which community views are considered, including whether consultation is required.

6. NGĀ KŌRERO O TE HAPORI ME TE WHAKATAIRANGA COMMUNITY INPUT/ENGAGEMENT AND PUBLICITY

Significant community and stakeholder participation has already contributed to the development of this draft strategic framework. (Refer to Attachment 2) Te Arawa representatives have partnered in its development to date through the Establishment Leadership Group.

It is proposed that a process of public engagement on this draft proceed over a period of approximately six weeks, however this will be flexible to ensure the ability of wider community members and stakeholders to participate.

Public notice of engagement will be issued through press release, local print media advertising, and Council's Facebook page and by direct email to the people who have previously participated in engagement about housing issues. Our partners will also share notice of engagement through their networks.

Community input may be received online through Council's feedback portal 'Let's Talk', by phone, email, letter, or Council's Facebook page. In partnership with Te Arawa representatives, staff will identify opportunities for face-to-face feedback from communities, acknowledging that due to COVID-19 Alert levels this will need to be carefully planned.

7. HE WHAIWHAKAARO CONSIDERATIONS

7.1 Mahere Pūtea Financial/budget considerations

There are no costs associated with the recommendations of this report. The public consultation exercise is usual business. When the final strategic framework is approved by Council following consultation, any subsequent projects with financial or budget considerations will be brought separately to Council.

7.2 Kaupapa Here me ngā Hiraunga Whakariterite Policy and planning implications

This strategic framework is consistent with Rotorua's Vision 2030 and goals. It is aligned to the Spatial Plan 2018 and Council's Sustainable Living Strategy 2016. The framework directly responds to Council's identification of homes and thriving communities as a key priority for this term. Work streams within the framework relate to the 30 Year Infrastructure Plan, and Council's requirement to prepare a Future Development Strategy alongside the 2024 Long-term Plan.

7.3 Tūraru Risks

There are no major risks associated with the decisions or matters of this report.

8. NGĀ ĀPITI HANGA ATTACHMENTS

Attachment 1: Draft Rotorua Homes and Thriving Communities Strategy Framework- He Papakāinga, He Hāpori Taurikura (Distributed under separate cover)

Attachment 2: Housing Engagement Summary (Distributed under separate cover)

Attachment 3: Draft Evidence Brief- Rotorua Place Based Assessment (Distributed under separate cover)

7 Presentations – Ngā Tāpaetanga

7.1 Elected member Road Map – June 2020 to July 2021 update

Verbal update – JP Gaston & Oonagh Hopkins

7.2 Recovery plan – Rotorua Build Back Better - update

Verbal update – JP Gaston & Oonagh Hopkins